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ACCEPTED MANUSCRIPT

A Top-down Framework for Cross-regional Payments for Ecosystem Services

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11	
12	Abstract: Payments for Ecosystem Services (PES) has been assumed as an innovative approach
13	to integrate ecological conservation and economic development, but are challenged in cross-
14	regional issues. There are difficulties in identifying service sellers and buyers, disagreement of
15	various payment criteria, and high transaction cost due to administrative obstacles. To address
16	these problems, a top-down government-financed framework has been proposed by translating
17	lateral payment relationship into vertical relationship and balancing regional supply and demand
18	of ecosystem services (ES). This framework was demonstrated on provincial (31 provinces of
19	Mainland China) and city (Beijing with 16 districts) levels in China based on 2010 data, to
20	illustrate its robustness in coping with complex payment relationship associated with multi-level
21	administrative actors. The results show this framework presents good feasibility in dealing with
22	cross-regional payment issues. In provincial level, Shandong would have to pay the highest net
23	payment, RMB 31.30×109 while Yunnan would receive the highest net income of RMB
24	38.16×109; Beijing should pay RMB 1.24×109, which should to be balanced among different
25	districts. Chaoyang district of Beijing would bear the highest net payment of RMB 2.35×10^9 while
26	Yanqing district would receive the highest net income of RMB 0.13×109. The proposed
27	framework has the advantage of, (1) transforming the lateral payment relationship into vertical
28	relationship; (2) providing an effective policy instrument for decision-makers to regulate actors'
29	incentives; (3) presenting flexibility of scale matching.
30	
31	Keywords: Payments for ecosystem services (PES); Cross-region; Supply and demand; Pigouvian
32	type
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1. Introduction

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Natural environment delivers the services that are critical in supporting human being, yet

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